Derbyshire 14-19 Foundation Learning (FL) Strategy and Plan 2010 - 2013

Building the Foundations for Future Success

Sept 2010

Produced by the Foundation Learning Strategy Group: a sub group of the 14-19 Partnership.



1. Introduction

This document outlines the strategy for implementing Foundation Learning (FL) across Derbyshire. It will inform the 14-19 plan and subsequent commissioning priorities.

The priorities identified within this strategy underpin those identified in the Children & Young People's Plan. This strategy takes account of other strategies relating to curriculum development and acknowledges the need for a joined-up approach across specific activities within apprenticeships and diploma development.

2. Vision

The vision for children and young people in Derbyshire is highlighted in the Children and Young People's plan. It is

'To ensure the best possible outcomes for children and young people'.

Foundation Learning supports this vision as it aims to deliver learning and support that offers young people the best chance of progression. It does this by raising individual aspiration, confidence and commitment to learning and skills and enables young people to achieve their full potential through a programme built on their aptitudes, abilities and interests. The drive toward more personalised learning is at the heart of providing a curriculum provision that is flexible, differentiated and progressive.

This overarching ambition is to secure equality of access to high quality, flexible provision that leads to higher standards, progression for all and improved work and life opportunities.

3. Principles

All members of the 14 to 19 Partnership are committed to the principles designed to support collaborative planning and which are identified in the 14-19 Commissioning Principles statement which includes the following areas:

- 1. Student choice first
- 2. Breadth of curriculum and student access
- 3. Quality of provision
- 4. Progression and IAG
- 5. Efficiency and flexibility
- 6. Partnership within the Learning Community

4. Context

4.1 National

Foundation Learning is an integral part of the national 14-19 reforms. By 2013 a full entitlement to four curriculum pathways will be available to all 14-19 year olds. This entitlement ensures that all young people have access to the appropriate learning opportunities and individualised support and a high quality learning route that enables them to participate, achieve and progress. The intention is that Foundation Learning will provide the most appropriate route for learners working predominantly at entry level and level one. National policy determines that from Sept 2010 all Local Authorities will be delivering some Foundation Learning. Appendix 1 outlines the national timeline.

Foundation Learning has been developed to address the range of issues concerning achievement and the system of learning and qualifications. In particular it will aim to address the following:

- too many people qualified below Level 2 are disengaged from learning and are among the most likely not to be in education, employment or training.
- the quality of qualifications below Level 2 is too often poor and the overall curriculum at this level can be confusing and fragmented.
- opportunities for learners working below Level 2 to achieve and to participate in the main progression pathways are too limited.

4.2 Local

The Derbyshire 14-19 Partnership recognises that Foundation Learning plays a crucial part in delivering the Raising Participation Age (RPA) strategy and the necessary increases in achievement of level 2 by the age of 19.

Working with our providers and through our learning communities, we will develop and broaden the entry and level one curriculum in order to better meet the needs of young people. In 'Smart Schools – the Future of Secondary Education in Derbyshire', we identified an 'Aspirational Curriculum' which aims to provide all learners with personalised learning pathways and outcomes. We aim to extend this vision across all learning communities and providers.

Derbyshire currently has 10 maintained special schools and 47 mainstream secondary schools. 28 mainstream schools deliver post 16 provision. There are also 4 KS4 support centres. A range of key stage 4 programmes have evolved at entry and level one, including Asdan, Princes Trust Activity and a programme currently known as Jigsaw. Jigsaw is aimed at meeting the needs of young people at risk of disengagement by providing a strong work-focused route supported by a structured personal and social development programme. In 2010/11 this programme will be integrated within the Foundation Learning framework.

In addition many schools are working directly with independent providers to deliver other work related provision funded directly by schools: This varies across schools and areas.

Most of the provision below level 2 is offered by general FE colleges and independent 'Entry to employment' (E2e) providers. E2e provision is delivered via a network of 19 independent training providers and three FE colleges across the SRG area. Derbyshire Local Authority has lead commissioning responsibility for eleven of these providers and two general FE colleges.

In preparing this strategy it was noted that 30.3% of the learners accessing E2e across the East Midlands have a self declared learning difficulty and/or disability (LDD). In comparison, Derbyshire has one of the lowest proportions of young people with LDD accessing E2e at 17.4%. Conversely young people with LDD are considerably over-represented in the NEET statistics. This raises an issue as to whether Derbyshire lacks sufficient and adequate provision to meet the needs of all learners.

5. Potential Indicators of Need across Derbyshire

National predictions estimate that Foundation Learning will provide an appropriate program for approximately 25% of the 14-19 cohort .¹ In forecasting the numbers of learners accessing the full Foundation Learning programme, or elements of it, across Derbyshire, a number of potential indicators of need have been taken into account.

Whilst it is not possible to identify individual learning aims for young people in KS4, over recent years there has been an increasing shift toward delivery of a more vocational curriculum within schools. This has, in part, contributed to the rise in attainment at age 16: from 57.2% of learners achieving 5+ A*-C in 2006 to 67.9% in 2009.

In July 2009, the number of young people leaving year 11 without the Level 2 minimum threshold of 5 A*-C (or equivalent) equated to around 2842 young people $(32.1\%)^2$. Closer analysis of average pupil point scores showed that around 14%³ (1207) learners came out with an average 'F' grade or below at KS4. A further 13% (1126) came out with an average 'E' grade.

If we applied a similar figure to year 10, it could indicate that that up to 4,700⁴ 14-16 year olds learners could be operating at a level more appropriate to Foundation Learning programme either in its entirety or alongside their GCSE programme.

16-18 success rates at level 2 in general FE colleges have also continued to improve from 69.9% to $76.7\%^5$ as has success within level 2 apprenticeships which has risen from 65.6% to $69.5\%^6$ over the same period of 2006/7 and 2008/9.

Achievement at level 2 at age 19 shows an increase from 70% in 2006 to 75.4% in 2009⁷.

Despite this improvement, however, performance remains below the national average in this indicator with the gap between local attainment and national attainment more than doubling in the last four years.

There is marked difference in the rates of attainment between those young people eligible for free school meals (FSM) and those not eligible for FSM. Across level 2 at 19, there is a gap of 28% between those eligible for FSM and those who are not eligible. Whilst showing an improving trend since 2006, this gap has not closed between 2008 and 2009.

Further indicators can be identified in the NEET statistics. At February 2010 the headline figures for Derbyshire indicated that NEET was around 1354 young people (7.7%). This is split by age group as shown:

- Aged 16 13.1% (16.7%)
- Aged 17 35.5% (42.4%)
- Aged 18 51.4% (40.8%)

(compares with Feb 2009 in brackets):

¹ DCSF analysis June 2009 based on admin data for each age group 2007/08.

² Excludes independent and special schools

³ Based on LA EPAS KS4 data 2009

⁴ Based on 14-16 cohort data for 12/13 taking account of expected demographic declines

⁵ YPLA Data based on resident FE colleges between 2006/7 to 2008/09

⁶ SFA/NAS Data based on Derbyshire residents

⁷ Based on DCSF provisional results

When analysing 'NEET Available' across Derbyshire, the largest numbers of vulnerable groups were young people identified as having a LDD (141) followed by young people supervised by YOS (99) and those identified as homeless (42).

In addition, of the 'NEET Not Available' i.e. not able to access provision due to personal circumstance, the largest numbers were teenage parents (149); young people with LDD (39) and expectant young mums (22).

Those young people identified as Not Known equate to 4.1 % (812 young people).

Based on the analysis carried out and looking at those who already hold a level 2 or level 3, it is estimated that around one third of the young people who are currently NEET would benefit from a Foundation Learning program.

In addition, as most of the learning in maintained special schools is below level two, many young people attending special schools 14 -16 and 14 -19 would benefit from a full or partial FL program. It is so important that young people, families and providers have a formal means of recognising and celebrating the achievements of students in special schools and demonstrating how, with appropriate support, they can achieve as well if not better, than their counterparts in mainstream. The coherence and continuity offered by Foundation learning provides an appropriate and robust system of accreditation. The incorporation of recognised levels of achievement and attainment for young people with LDD offers, for the first time, a mechanism enabling providers to tailor their curriculum offer. In future, young people with LDD will now have the opportunity to develop and extend, rather than replicate their learning.

6. Our Strategy for Implementation

6.1 Strategic Aims

Working with Derby City Local Authority we have developed and agreed a set of strategic aims that endeavour to support work-based providers, schools and colleges in the transition to, and development of, Foundation Learning. These aims will also support the requirements and delivery of the RPA strategy.

- Foundation Learning to be implemented according to the national roll-out timetable
- To have in place a high quality, comprehensive and cohesive Foundation Learning program as one of the four national pathways required under the 14-19 reform by 2013
- To raise participation in Foundation Learning 14-19
- To raise the number of learners progressing from Foundation Learning into level 2 provision
- To embed a collaborative offer 14-19

6.2 Strategic Objectives

There are a number of generic objectives which will run across the development of the four 14-19 curriculum pathways and are therefore included in the overarching Derbyshire 14-19 Curriculum Implementation Action Plan. These comprise: IAG, quality,

communication & marketing along with elements of workforce development, i.e. functional skills development.

• Infrastructure - Models of Delivery & Provider Base

There must be greater cross organisational collaboration and coherence to ensure parity of provision across providers and to secure better opportunities for progression.

It will be necessary to create an infrastructure which supports this vision across the county. Possible models could include consideration of a Federated approach to delivery, lead and feed arrangements and consortia delivery. Further work on this will be undertaken as part of the actions arising out of this strategy.

A review of the provider base will also need to be carried out bringing in new providers where necessary including third sector providers.

• Curriculum Development

The first group of young people affected by the RPA begin the KS4 curriculum in 2011/12. It is, therefore, imperative that all schools, including special schools and support centres, become involved in Foundation Learning developments from 2010/11. Schools may continue to offer a range of level 1 courses, including those that are not currently on the QCF. However, by 2013 we expect all of the qualifications appropriate for young people accessing Foundation Learning to be accredited on to the QCF.

In this first year Foundation Learning will replace the KS4 Re-engagement (Jigsaw) and entry to employment (E2E) programmes. These developments will be a priority in the short term.

Throughout the development of FL there will be further exploration of the contribution that the voluntary and community sector (sometimes referred to as the 3rd Sector) can make.

Information Advice and Guidance

The Local Authority, working with its range of partners including Connexions, schools, work-based providers and general FE colleges aims to ensure that every young person has access to impartial information, advice and guidance that enables them to make good, well-informed decisions and a positive transition to adult life. Policies are being developed via the IAG strategy group.

• Workforce Development (WFD)

The Local Authority will provide co-ordination and access to WFD programmes by working closely with organisations who deliver training associated with Foundation Learning. These will include building on the work of:

- The Learning & Skills Information Service (LSIS)
- Functional Skills Support Programme (FSSP)
- Secondary National Strategies (SNS)
- Specialist Schools & Academies Trust (SSAT)
- Young Persons Learning Agency (YPLA)
- Learning Community Curriculum Groups

As part of the delivery of the Local Authority's 14-19 Curriculum Implementation Plan a comprehensive workforce development (WFD) plan will be produced.

• Employer Engagement

As with all other curriculum developments, employer engagement will play a key role in the delivery of effective Foundation Learning Programmes.

We will work with the community and voluntary sector to develop community placements that provide practical real life experiences and opportunities for learners.

The Derbyshire Education Business Partnership (DEBP) will lead on the engagement of employers across all four learning pathways.

• Report, Review & Evaluation

The Local Authority has recently set up a Management Information and Data sub-group which will report to the 14-19 Strategy Group. This group will be responsible for ensuring effective reporting mechanisms are in place that clearly identifies progress towards the delivery of this strategy.

Education Improvement colleagues will be involved in reviewing and evaluating the effectiveness and efficiency of the programme and identify measures to address further areas of development.

7. National Timeline for Foundation Learning Rollout

Acader	Academic year beginning September						
2009	30% of foundation learning post-16 to be delivered within FL (LSC funded post-16 providers)						
2010	DCSF expectation of FL delivery 14-19 in all local authorities new Functional Skills qualifications (Maths, English, ICT) implementation						
2011	Majority of schools, colleges and other providers delivering at least some elements of FL						
2012	Focus on remaining schools and FE colleges						
2013	Full FL entitlement in place alongside Apprenticeship and 14-19 Diploma entitlement;						
"	Raising Participation Age (RPA) – All 16 year olds to remain in education or training						
2015	RPA – 17 year olds RPA means that the young people who started Year 8 in Sep 2009 will continue in education or training to age 17 and the current Year 7 (who started secondary school in September 2009) will continue until they are 18.						

8. Derbyshire Roll out and responsibilities

Phased roll out of FL (Academic Years)

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2010-11	2011-12	2012-13	2013-14
25% Special	50% Special School	75% Special School	100% Special School
School provision	provision	provision	provision
100% of E2E			
Provision			
All Key Stage 4	50% of Secondary	80% of Secondary	100% of Secondary
Engagement	School provision below	School provision below	School provision
delivery (Jigsaw)	level 2	level 2	below level 2
Key Stage 4	50% Support Centre	75% Support Centre	100% Support Centre
Support Centres	provision	provision	provision
50% of FE college	80% of FE college	100% of FE college	
provision below	provision below level 2	provision below level 2	
level 2			
50% Youth	75% Youth Offending		
Offending provision	provision below level 2		
below level 2			
		Pilot of a Learning	Extended pilot of LC
		Community Foundation	offer
		Learning collaborative	
		offer	

It is expected that all areas will deliver some FL provision on a 14-19 basis by 2010/11. Through its 14-19 Partnership Derbyshire will support this process, increasing capacity,

quality and access from 2010 by bringing in all schools, colleges and other relevant providers in 2011/12 and 2012/13. This trajectory is vital in preparing for the national entitlements in 2013 and increasing overall demand for learning ahead of the raising of the participation age to 18 in 2015.

9. Current & predicted activity in Foundation Learning

Demographics

2010-11	2011-12	2012-13	2013-14
47,497	46,393	45,400	44654
18,433	17,893	17,551	17,491
29,064	28,500	27,849	27,163
	47,497 18,433	47,497 46,393 18,433 17,893	47,497 46,393 45,400 18,433 17,893 17,551

Source Data from DCC Management Information Unit - Census Data 2010

	2010/11		201	1/12	2012/13		2013	3/14
	Vol	umes	Volu	Volumes		Volumes		mes
	14-16	16-18	14-16	16-18	14-16	16-18	14-16	16-18
Secondary Schools*	1350		2700	50	3500	150	4300	300
Independent Providers**		1253		1600		1700		1700
FE Colleges***		1144		1200		1300		1300
Special Schools****	159	51	99	45	84	38	83	39
Support Centres*****	225		225		225		225	
TOTAL	1,734	2,448	3024	2,895	3,809	3,188	4,608	3,339

* Numbers in 10/11 take account of Jigsaw learners followed by assumptions based on average GCSE point score attainment at E & F grades in KS4, these learners may be accessing either full or partial FL programmes. ** based on places currently delivered and remodelling of provision and including 3rd sector *** excludes provision under SEDC from 10/11 **** excludes any new starts, numbers based on current in learning ****** Assumes no change to the numbers of pupils permanently excluded



Please note that IAG, WFD and Employer Engagement are key strands running through all pathways.

DERBYSHIRE 14-19 FOUNDATION LEARNING IMPLEMENTATION PLAN

Aim: 1. Develop the infrastructure required for effective implementation of FL

Objective	Action	Success Measure	Responsibility	Resources	Target/Date
To develop appropriate model that delivers progression & success 14-19	Determine the infrastructure by investigating the most effective models of delivery post 16	Suitable models of FL identified across a range of providers	Provider Network		By December 2010
	Analyse existing pre 16 delivery at provision below level 2	KS4 Analysis of provision at entry/level 1 undertaken and mapped to QCF	Planning & Commissioning Team/EIS		By December 2010
		Schools starting to deliver components of FL framework		DCSF Grant	From August 2011 (reflecting phased approach to delivery)
	To pilot/test & trial models of delivery across providers with a particular focus on vulnerable learners	Delivery framework in place which meets needs of vulnerable learners	Task & Finish Groups – LLDD Teen Mums/YMTB 18 year olds		By August 2011
	Develop effective mechanisms to provide continuity of support, tracking and early intervention for young people at risk of disengagement.	Clear and transparent processes in place	Task & finish – post 16 'passport' KS4 Projects		By August 2011
	Put systems in place to				

	support the movement of learners across providers within and from KS4 to post 16	Protocols in place across providers -		
To have a provider base that is well equipped and able to deliver the breadth of provision required to meet the needs of learners accessing FL programmes	Undertake a comprehensive review of existing post 16 providers and source new providers where appropriate including 3 rd sector providers	Review undertaken provision gaps identified and notified within the 14-19 commissioning plan developed to inform YPLA. Post 16 Provision Directory in place	Planning & Commissioning Team	By December 2010

Aim: 2. To offer a curriculum that meets requirements of the 14-19 Entitlement

Objective	Action	Success Measure	Responsibility	Resources	Target/Date
To develop a	Carry out a curriculum	Audits completed and	14-19 Planning &	DCSF Grant	June 2010
progressive curriculum	audit across 14-19	gaps identified	Commissioning		
up to level 2	learning communities		Team		
	and all providers	Post 16 Provision			
		Directory in place	Connexions		
					From July 2010 onwards
	Work with Learning	KS4 Project	Education		
	Communities and	development	Improvement		
	providers to develop		Advisors		
	suitable provision to				
	meet learners' needs				
	Identify ontry	Directory in place 8			March 2011
	Identify entry requirements for level 2	Directory in place & reflected on Routes-			March 2011
	progression & other	Ahead			
	destinations which	Ancau			
	reflect QCF.				

	Work with LA colleagues to identify and specifically address the needs of the most vulnerable learners including young offenders and learners with LDD Identify & disseminate good practice in FL programmes that are more effective in engaging, supporting retention & progression	Needs identified and incorporated into the 14-19 Commissioning Statement Presentations/Briefings carried out; Case Studies written; Best practice adopted across all areas	LLDD Strategy Group	By July 2011 August 2013
Embed E2E and KS4 SEP within Foundation Learning from August 2010	Work with LSIS to carry out a readiness survey with e2e providers. Work with schools/providers to embed KS4 SEP within the foundation learning framework	A programme of support implemented for all institutions KS4 SEP providers incorporate all components of FL.	Behaviour Support 14-19 Planning & Commissioning Team Education Improvement Advisors	From August 2010 By June 2011

Aim: 3. Ensure that every young person has access to impartial information, advice & guidance to support them in making the right choices for their future careers. (A thorough IAG plan is incorporated within the 14-19 Curriculum Implementation Plan)

Objective	Action	Success Measure	Responsibility	Resources	Target/Date
Develop a framework for	Information readily	Speed networking	14-19 Planning &		July 2010
FL IAG within the	available for use by	Event	Commissioning		
context of the wider 14-	PA's to ensure		Team		
19 reforms	appropriate referral to	Provider Directory in			
(link to 14-19 curriculum implementation plan)	providers – to be	place			
implementation plany	integrated within				Dec 0010
	Routes-Ahead	FL Briefing for			Dec 2010
	Dovelop rigoroup and	PA's/Young People	Countywide IAC		
	Develop rigorous and		County wide IAG	14.16 grapt	huby 2011
	co-ordinated systems to provide learner-centred	Systems in place	group 14-16 Development	14-16 grant	July 2011
	initial assessment and	Systems in place	Projects via LC's		
	ongoing review. To		FIUJECIS VIA LC S		
	include the development				
	of personalised learning				
	and support processes				
	Support and Advise				
	learning providers on		County wide IAG		
	programmes of careers		group		
	education and				
	resources to assist				
	learners in accessing				
	and progressing through				
	FL.				
	Ensure County and				
	Learning Community		County wide IAG		
	IAG plans support		group		
	awareness of, participation in and				
	progression from FL.				
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Aim: 4. To develop organisational and leadership capacity through WFD

Objective	Action	Success Measure	Responsibility	Resources	Target/Date
To develop a workforce fully equipped to deliver the requirements of FL and to ensure key stakeholders have appropriate information & understanding in order to support learning.	Develop & deliver a series of briefing sessions/networking events/presentations/ publications to key audiences. to include: Schools Special Schools Support Centres Providers/FE Colleges DCC staff Connexions 3 rd sector	County-wide FL programmes delivered across all LC's. FL Conference	14-19 Planning & Commissioning Team Education Improvement Team External learning & development organisations	LSIS & FSSP support 14-16 FL grant	From March 2010 to August 2010 Feb 2011
	 Work with special and mainstream schools and support centres across the SRG to: Set up a practitioner meeting Develop, trial & review portfolio of personal progression units Work with Integrated 	Portfolio of agreed units in place and being accessed by all special schools in delivery of FL & support centres and mainstream where appropriate	LLDD Strategy Group	14-16 FL grant	By Sept 2011 By Sept 2013

and Targeted Youth Support teams, Education Improvement and Youth Offending teams to embed knowledge and understanding which enable successful delivery of FL	Raised awareness and understanding		
Ensure CPD activities are coordinated across the 4 pathways			

Aim: 5. To actively engage employers in the development and delivery of Foundation Learning

Objective	Action	Success Measure	Responsibility	Resources	Target/Date
To engage employers in the delivery of and progression from FL	Develop and enhance existing arrangements for sourcing and securing work-related learning, particularly with regard to work experience, community and voluntary placements and supported employment	Increased uptake of learners undertaking 3 rd sector opportunities/work placements and progression to employment Development of 3 rd sector enrichment booklet	DEBP Young People's Information & Employment sub- group 14-19 Planning & Commissioning Team	DEBP Budget	Ongoing Mar 2011
	Revisit Employer Engagement Strategy to ensure Foundation learning opportunities are addressed.				

Aim: 6. To develo	p effective reporting.	review and evaluation mechanisms	

Objective	Action	Success Measure	Responsibility	Resources	Target/Date
Reporting mechanisms in place which reflect and support a high quality FL programme	Develop effective approaches to collecting, analysing and reporting FL performance Report on participation & progression twice yearly	Process in place Reporting mechanisms enable effective planning & commissioning	MI Data sub-group Education Improvement Service FL Strategy Group		Jan 2011